

Message Text

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ACTION EUR-10

INFO OCT-01 IO-03 NSC-07 ISO-00 CIAE-00 PM-03 INR-10 L-02

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FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 8088

SECDEF WASHDC PRIORITY

INFO USMISSION GENEVA

USDEL MBFR VIENNA

USNMR SHAPE

USCINCEUR

USLOSACLANT

CINCLANT

USDOCOSOUTH

C O N F I D E N T I A L USNATO 5582

E.O. 11652: GDS

TAGS: PFOR, PARM

SUBJ: CSCE: CBMS EXCHANGE OF OBSERVERS AT MILITARY MANEUVERS

GENEVA FOR USDEL CSCE

REF: (A) STATE 221055 (B) USNATO 5193

SUMMMARY: POLADS OCTOBER 8 HAD PRELIMINARY EXCHANGE OF VIEWS ON FRG "SPEAKING NOTES" (REF B) DURING WHICH ONLY A FEW ALLIED REPS HAD INSTRUCTED COMMENTS. REPS WHO DID SPEAK THOUGHT GERMAN INITIATIVE USEFUL AND THAT DISCUSSION SHOULD CONTINUE IN UPCOMING POLADS MEETINGS. POLADS DECIDED TO SEEK IMS VIEW ON MILITARY FEASIBILITY OF GERMAN SUGGESTIONS. POLADS ALSO DECIDED IT WOULD BE USEFUL TO HAVE INFORMATION ON TREATMENT EACH NATO COUNTRY ACCORDS TO FOREIGN MILITARY ATTACHES, NOTING THAT SUCH INFORMATION MIGHT BE CONFIDENTIAL

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HELPFUL IN STUDYING MODALITIES OF A CBM ON EXCHANGE OF MILITARY OBSERVERS. ACTION REQUESTED: PLEASE PROVIDE IN TIME FOR OCTOBER 15 POLADS SUMMARY OF U.S. POLICY ON TREATMENT ACCORDED TO FOREIGN MILITARY ATTACHES IN U.S. END SUMMARY.

1. AT OCTOBER 8 POLADS U.S. REP (SHOSTAL) OUTLINED U.S. COMMENTS PER REF A ON FRG "SPEAKING NOTES" RE MODALITIES FOR AN EXCHANGE OF MILITARY OBSERVERS CBM. U.S. REP EMPHASIZED U.S. VIEW THAT POLADS DISCUSSION SHOULD BE LIMITED TO DETERMINING ON THE ALLIED SIDE THE GENERAL PROCEDURES AND CONDITIONS TO GOVERN ALLIED PARTICIPATION AND WE WERE NOT SEEKING AN EAST-WEST CSCE AGREEMENT ON MODALITIES. U.S. REP ADDED THAT WE THINK IT PREMATURE AT THIS STAGE TO CONVERT FRG SPEAKING NOTES INTO AGREED NATO DOCUMENT, BUT WERE RATHER SEEKING AN INFORMAL EXCHANGE OF VIEWS. BELGIAN REP EXPRESSED AGREEMENT WITH U.S. POSITION AND NOTED HIS GOVERNMENT OCCASIONALLY INVITED WARSAW PACT MILITARY ATTACHES TO VISIT UNCLASSIFIED BELGIAN MILITARY SITES. CANADIAN REP AGREED WITH U.S. POSITION THAT ALLIES SHOULD APPROACH MODALITIES QUESTION WITHIN NATO, A VIEW ECHOED BY UK REP, WHO SAID IT WOULD BE UNDESIRABLE IF WARSAW PACT OR NEUTRAL COUNTRIES LEARNED ABOUT THE FRG PAPER. GREEK REP STATED HIS GOVERNMENT'S BELIEF THAT ALLIES SHOULD TRY TO WORK OUT A COMMON POSITION ON EXCHANGE OF MILITARY OBSERVERS. CHAIRMAN SUGGESTED THAT ALLIED REPS MIGHT CONSIDER PREPARING FINAL REPORT ON EXCHANGE OF MILITARY OBSERVERS AND ASKED FOR ALLIES' VIEWS. U.S. REP REPLIED U.S. THINKS THIS WOULD BE PREMATURE.

2. FRG REP WELCOMED ALLIES' COMMENTS AND AGREED THAT WORKING OUT OF MODALITIES SHOULD BE KEPT WITHIN THE ALLIANCE AND THAT THERE WAS NO NEED TO REOPEN THE TEXT ON EXCHANGE OF MILITARY OBSERVERS AGREED UPON IN GENEVA. HE SAID HIS GOVERNMENT DID NOT ENVISAGE AN EAST-WEST AGREEMENT ON MODALITIES AND HAD INTENDED ITS "SPEAKING NOTES" AS A STIMULUS FOR DISCUSSION WITHIN THE ALLIANCE.

3. COMMITTEE AGREED IT WOULD BE IMPORTANT TO OBTAIN PROFESSIONAL MILITARY OPINION ON THE MILITARY FEASIBILITY OF THE MODALITIES SUGGESTED IN THE FRG PAPER. THE MILITARY COMMITTEE (MC) REP READ FROM AN INTERNATIONAL MILITARY STAFF PAPER GIVING VIEW THAT A CBM ON EXCHANGE OF OBSERVERS AT MANEUVERS, BASED CONFIDENTIAL

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ON THE GENEVA TEXT, PRESENTED NO MILITARY PROBLEMS FOR THE ALLIANCE. COMMITTEE AGREED THAT AT OCTOBER 15 POLADS MEETING MC REP WOULD GIVE A PRELIMINARY IMS VIEW ON THE FRG PAPER. IN ANSWER TO A QUESTION, MC REP PROMISED TO CHECK ON WHETHER THERE EXISTED ANY AGREED NATO GUIDELINES ON TREATMENT ACCORDED TO FOREIGN MILITARY ATTACHES, BUT ADDED HE WAS NOT AWARE OF ANY. CHAIRMAN ASKED IF ALLIED REPS COULD QUERY THEIR CAPITALS TO OBTAIN A SUMMARY OF NATIONAL PRACTICES ON FOREIGN MILITARY ATTACHES.

4. FOLLOWING ARE SPECIFIC COMMENTS MADE BY ALLIED REPS KEYED TO PARAGRAPHS IN FRG "SPEAKING NOTES":
A) PARAGRAPHS 2 AND 3. ITALIAN REP AGREED WITH U.S.

OBSERVATION THAT GENEVA NEGOTIATORS SEEM TO HAVE INTENTIONALLY ALLOWED A DISTINCTION TO EMERGE BETWEEN CRITERIA FOR MANEUVERS TO BE NOTIFIED AND FOR MANEUVERS TO BE OBSERVED. UK REP AGREED WITH U.S. AND ITALIANS.

B) PARAGRAPH 5. UK REP SUGGESTED THAT WORDS "MUST RESPECT" REPLACE "INTERFERES WITH" IN LINE 3. FRG REP AGREED WITH BRITISH SUGGESTION. CANADIAN REP SAID OTTAWA AGREED WITH THE FIRST OR SECOND ALTERNATIVES ON INVITATIONS TO MANEUVERS, THOUGH CANADA THOUGHT SECOND ALTERNATIVE WAS BETTER, I.E. THAT THE STATE ON WHOSE TERRITORY THE MANEUVERS TAKES PLACE COULD GIVE ITS APPROVAL TO THE STATE HOLDING THE MANEUVER BEFORE THE LATTER ISSUES THE INVITATION.

C) PARAGRAPH 6. CANADIAN REP SUGGESTED NATO CONSULTATIONS PRIOR TO ISSUING INVITATIONS TO A MANEUVER SO AS TO DETERMINE WHICH COUNTRIES SHOULD BE INVITED. CANADIAN REP EXPLAINED THIS SUGGESTION INTENDED TO AVOID SITUATION WHERE SOME NATIONS MIGHT BE FREQUENTLY INVITED BY NATO COUNTRIES TO OBSERVE MANEUVERS, WHILE OTHER COUNTRIES WOULD RARELY OR NEVER RECEIVE INVITATIONS.

D) PARAGRAPHS 8 AND 9. CANADIAN REP WONDERED WHETHER FRG SUGGESTIONS WERE BEST SOLUTION TO PROBLEM OF ISSUING INVITATIONS, AND SUGGESTED ALLIES EXCHANGE VIEWS ON THIS SUBJECT.

E) PARAGRAPH 11. UK REP SUGGESTED THAT IN LIEU OF HAVING CONFIDENTIAL

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INVITING STATES GIVE APPROVAL TO OBSERVERS, INVITING STATES SHOULD BE GIVEN A TIME PERIOD WITHIN WHICH TO OBJECT TO AN OBSERVER. FRG REP COMMENTED THAT UK SUGGESTION SEEMED A GOOD ONE.

F) PARAGRAPH 12. CANADIAN REP AGREED ON THE NEED FOR FREEDOM OF MOVEMENT BY OBSERVERS, BUT SUGGESTED THAT OBSERVERS USE TRANSPORT PROVIDED BY INVITING STATE AND THAT THEY BE ACCOMPANIED BY LIAISON PERSONNEL FROM INVITING STATE. CANADIAN REP NOTED WARSAW PACT COUNTRIES WOULD UNDOUBTEDLY INSIST ON SUCH CONDITIONS FOR FOREIGN OBSERVERS INVITED TO WARSAW PACT MANEUVERS. UK REP SUGGESTED THAT PRACTICES ALREADY IN EFFECT IN NATO COUNTRIES COVERING ACTIVITIES OF FOREIGN MILITARY ATTACHES COULD BE USED IN DEFINING THE RIGHTS OF OBSERVERS AT MANEUVERS, THUS ELIMINATING THE NEED FOR

DEFINING A NEW SET OF RULES. U.S. REP SAID WE BELIEVE ALLIES AT THIS JUNCTURE SHOULD AVOID UNDUE PRECISION ON "RIGHTS OF OBSERVERS".

G) PARAGRAPH 15. FRG REP SAID HE WOULD REPORT TO BONN U.S. COMMENT ON QUESTION OF OBSERVER ACCREDITATION.

5. ACTION REQUESTED: PLEASE PROVIDE IN TIME FOR OCTOBER 15
POLADS SUMMARY OF U.S. POLICY ON TREATMENT ACCORDED TO
FOREIGN MILITARY ATTACHES IN U.S.MCAULIFFE

CONFIDENTIAL

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MBFR VIENNA
USNMR SHAPE
USCINCEUR
USLOSACLANT
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